## Frenchman School District RE-3 Fleming, Colorado

**Financial Statements** 

For the Year Ended June 30, 2021

#### **Table of Contents**

	Page_
Independent Auditors' Report	1-2
Management's Discussion and Analysis	3-8
Basic Financial Statements	
Government-wide Financial Statements	
Statement of Net Position Statement of Activities	10 12-13
Fund Financial Statements	
Balance Sheet – Governmental Funds Reconciliation of the Balance Sheet of Governmental Funds	14
to the Statement of Net Position Statement of Revenues, Expenditures and Changes in Fund	15
Balance – Governmental Funds Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the	16
Statement of Activities  Notes to Financial Statements	17 18-52
Required Supplementary Information	
Budgetary Comparison Schedule – General Fund Schedule of the Districts' Proportionate Share of the Net Pension Liability – PERA's School Division Trust Fund	54 56-57
Schedule of District Contributions – PERA's School Division Trust Fund Schedule of the District's Proportionate Share of the Net OPEB	58-59
Liability – PERA's Health Care Trust Fund Schedule of District Contributions – PERA's Health Care Trust Fund	60-61 62-63
Notes to the Required Supplementary Information	64
Other Supplementary Information	
General Fund	
Budgetary Comparison Schedule – Revenues Budgetary Comparison Schedule – Expenditures	68 70-72
Combining Statements and Budgetary Comparison Schedules – Nonmajor Governmental Funds	ú
Combining Balance Sheet	74
Combining Statement of Revenues, Expenditures and Changes in Fund Balance	75
Budgetary Comparison Schedule – Food Service Fund Budgetary Comparison Schedule – Pupil Activity Fund	76 77
Budgetary Comparison Schedule – Bond Redemption Fund	78

#### **Table of Contents**

	Page
Colorado Department of Education Supplementary Schedule	
Independent Auditors' Report on Auditors' Integrity Report	81
Auditors' Integrity Report	82

205 Main St. • P.O. Box 1886 • Sterling, CO 80751-7886 Phone 970-522-2218 • FAX 970-522-2220

#### Independent Auditors' Report

Board of Education Frenchman School District RE-3 Fleming, Colorado

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Frenchman School District RE-3 (the District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and historical pension and other post-employment benefit plan information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The other supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The other supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Lauer, Szabo & Associates, P.C.

Sterling, Colorado November 5, 2021

#### FRENCHMAN SCHOOL DISTRICT RE-3 Management Discussion and Analysis For Fiscal Year Ended June 30, 2021

This section of Frenchman School District RE-3 annual financial report presents its discussion and analysis of the District's financial performance during the year ended June 30, 2021.

#### Financial Highlights

- The liabilities of the Frenchman School District RE-3 exceeded its assets at the close of the most recent fiscal year. Our Net Position as of June 30, 2021 is (\$1,134,831).
- The district's total net position increased by \$381,532.
- General revenues accounted for \$2,690,694 or 81% of the \$3,309,870 in total revenues. Program specific revenues in the form of charges for services, sales, and grants accounted for \$619,176 or 19% of revenues.
- The general fund ending fund balance reached \$1,948,570. This was an increase of \$274,785 from last year.

#### **Overview of Financial Statements**

The discussion and analysis is intended to serve as an introduction to the School District's basic financial statements. A comparison to the prior year's activity is normally provided in the document. The basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements and, 3) notes to the financial statements. This report also contains required supplementary information in addition to the basic financial statements.

#### Government-wide Statements

The Government-wide financial statements are designed to provide readers with information about the School District as a whole using accounting methods similar to those used by private-sector businesses.

The statement of net position includes all of the School District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School District is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes.). In the government-wide financial statements, the School District's activities include the following:

■ **Governmental activities:** Most of the School District's basic services are included here, such as instruction, transportation, maintenance, operations, food service, and pupil activities. Taxes and intergovernmental revenues principally support these activities.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The fund financial statements provide more detailed information about the School District's operations, focusing on the most significant or "major" funds, not the School District as a whole. The School District has one kind of funds: governmental funds.

#### **Governmental Funds**

Most of the District's basic services are included in the governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps determine the status of financial resources that can be spent in the near future to finance the School District's program.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. Thus, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and change in fund balances provide reconciliation to the government-wide financial statements in order to facilitate this comparison between governmental funds and governmental activities.

The School District maintains four individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenue, expenditures and change in fund balances for the General Fund and Preschool Fund, which are combined in a single aggregated presentation and is considered to be a major fund. Data for the other three governmental funds are presented separately. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 14-17 of this report.

#### Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements may be found on pages 18-52 of this report.

#### Other information

In addition to the basic financial statements, this report also presents other supplementary information concerning the School District's annual appropriated budgets with comparison statements that demonstrate compliance with budgets. Budgeted amounts may be found on pages 68-78.

#### Financial Analysis of the School District as a Whole

As noted earlier, net position may serve over time as a useful indicator of the School District's financial position.

54% of the School District's assets are capital assets (e.g., land, buildings and equipment). The school District uses these assets to provide instruction and related services to its students.

The following table provides a summary of the district's net position as of June 30, 2021.

	Governmenta	Total Percentage Change	
	2021	2020	2020-2021
Current and Other assets Capital assets	\$2,330,587 2,524,115	\$2,295,655 2,655,142	1.52% -4.93%
Total assets	4,854,702	4,950,797	-1.94%
Deferred outflows of resources	745,830	465,539	60.21%
Total assets and deferred outflows of resources	\$5,600,532	\$5,416,336	3.40%
Long term liabilities Other liabilities	\$4,106,874 295,424	\$3,795,042 503,236	8.22% -41.30%
Total liabilities	4,402,298	4,298,278	2.42%
Deferred inflows of resources	2,333,065	2,634,421	-11.44%
Net investment in capital assets Restricted Unrestricted	2,524,115 116,772 (3,775,718)	2,614,322 147,476 (4,278,161)	-3.45% -20.82% 11.74%
Total net position	(1,134,831)	(1,516,363)	25.16%
Total liabilities, deferred inflows of resources and net position	\$ 5,600,532	\$ 5,416,336	3.40%

The following table is a summary of the District's change in net position.

	Governmental Activities		Total Percentage Change
Revenues	2021	2020	2020-2021
Program Revenues			
Charges for services	\$ 23,846	\$ 48,382	-50.71%
Operating grants	595,330	319,272	86.46%
Capital grants	-	12,001	-100.00%
General Revenues			
Property taxes	1,371,748	1,319,457	3.96%
State equalization	1,189,062	1,431,186	-16.92%
Other	129,884	146,329	-11.24%
Total Revenue	3,309,870	3,276,627	1.01%
Expenses			
Instruction	1,617,878	1,303,243	24.14%
Pupil & Instructional Services	126,898	115,261	10.10%
Administration & Business	391,431	297,618	31.52%
Maintenance & Operations	351,690	333,202	5.55%
Transportation	149,832	143,744	4.24%
Other	290,609	250,172	16.16%
Total Expenses	2,928,338	2,443,240	19.85%
Change in net position	\$ 381,532	\$ 833,387	-54.22%

#### **Governmental Activities**

The primary source of operating revenue for school districts comes from the School Finance Act of 1994, as amended (SFA). Under the SFA the School District received \$12,931 per funded student. In fiscal year 2020-21 the funded pupil count was 191. Funding for the SFA comes from property taxes, specific ownership tax and state equalization. The School District receives approximately 46 percent of this funding from state equalization while the remaining amount comes from property taxes and specific ownership tax. The School District's assessed valuation generated \$1,233,798 in property taxes for fiscal year 2020-2021.

#### Governmental Funds

The focus of the School District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the School district's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the School District's net resources available for spending at the end of the fiscal year.

As the end of the fiscal year, the School District's governmental funds reported combined ending fund balances of \$2,031,191, an increase of \$238,612. The general and other governmental funds had a fund balance increase of \$274,785 and a decrease of \$36,173, respectively.

#### General Fund Budget Highlights

The District's budget is prepared according to Colorado law and is based on accounting for transactions under generally accepted accounting principles. The most significant budgeted fund is the General Fund.

The differences that are found between the final budget and the actual expended amounts are as follows: The revenue variance in the General Fund was due to an increased amount of specific ownership tax and property tax, other local revenue, and the addition of Coronavirus relief, CRF, and ESSER funds totaling \$374,808. Expenditures were lower than budgeted as activity was projected to parallel previous years; however, some needs to expend were lower due to reduced activity. In addition, the CRF funds and ESSER I funds were able to be used toward technology and staffing costs that arose to facilitate student learning during the pandemic.

The Food Service incurred a favorable variance with the USDA fully reimbursing student meals for all students in the 2020-2021 school year. This is also anticipated to remain in effect for the 21-22 school year.

The Bond was fully reimbursed in the 2020-2021 school year and will transition to the Mill Levy Override for the 2021-2022 school year.

#### Capital Assets and Debt Administration

#### Capital Assets

The School Districts investment in capital assets for its governmental activities as of June 30, 2021 amounts to \$2,524,115 (net of accumulated depreciation). This investment in capital assets includes land, buildings, and improvements, equipment, construction in progress, and capital leases all with an original cost greater than \$5,000.

Additional information on the School District's capital assets can be found in note E to the basic financial statements.

The School District's total capital assets at June 30, 2021 net of accumulated depreciation were as follows:

	Governmental Activities		
Land	\$	24,013	
Building Improvements		2,314,809	
Equipment & Furniture		54,172	
Vehicles		131,121	
<b>Total Capital Assets</b>	\$	2,524,115	

#### **Economic Factors**

The economy in our community is stable. Agriculture commodities are experiencing average yields and above average market prices across the board. Most areas of the school district experienced drought conditions, received minor hail, high winds and other kinds of severe weather this summer which has affected crop yields. The real estate market is very competitive. Houses that are for sale move quickly and are sold for asking price or above. Fleming continues to attract home buyers and people who desire to reside in our school district. The wind farm is nearing completion in the Fleming area.

Property valuations for our school district increased from \$42,686,010 to \$47,638,580. The property valuations help determine how much state equalization the district receives from the State of Colorado. The increase in property valuation means a small increase in local tax dollars and a slight decrease in state equalization funding our school.

The Ending Fund Balance in the General Fund increased during the FY 2020-2021 fiscal year by over \$273,000. The district increased the Certified Salary Schedule by \$2,500 and granted a step for all staff members. As a result of the surplus, a new bus barn will be built. Also, a new concession stand with restrooms will be built at the football field.

The Frenchman School District funds the school through a mix of local, state, and federal dollars. Colorado's current school funding formula is out dated and extremely complicated. Local boards of education should have greater control with how their school's budget is allocated.

During 2021 the school district received Corona Relief Funds along with ESSER funds as a part of the federal stimulus funding. CFR funds were used to purchase plastic shields and to replace faucets and hand towel dispensers with hands free devices. ESSER I funding was used to increase the number of I-pads, chrome books and Promethean Boards in our building. ESSER II and ESSER III funds will be used as the district's matching funds for a BEST grant that we are applying for to upgrade the HVAC system.

The 2021-2022 preliminary budget was established in compliance with the Frenchman School District RE-3 Board of Education's policy manual. The budget for FY 2021-2022 was based on the funded pupil count of 188.9 students. The school district had a membership enrollment of 217 students on October 1st.

#### Contacting the Districts Financial Management

This financial report is designed to provide the District's citizens, taxpayers, parents, investors and creditors with a general overview of the District's finances and to demonstrate the district's accountability for the money it receives. If you have any questions about this report or need additional information, contact Frenchman School District RE-3, 506 N Fremont, Fleming CO. 80728 or 970-265-2111.

#### **Basic Financial Statements**

The basic financial statements of the District include the following:

Government-wide financial statements. The government-wide statements display information about the reporting government as a whole.

Fund financial statements. The fund financial statements display information about major funds individually and nonmajor funds in the aggregate for governmental funds.

Notes to the financial statements. The notes communicate information essential for fair presentation of the financial statements that is not displayed on the face of the financial statements. As such, the notes are an integral part of the basic financial statements.

#### FRENCHMAN SCHOOL DISTRICT RE-3 Statement of Net Position June 30, 2021

	Governmental Activities
Assets Cash Cash with fiscal agent Certificates of deposit Receivables Inventory Capital assets, net of depreciation	\$ 1,160,393 10,220 1,085,962 72,525 1,487 2,524,115
Total assets	4,854,702
Deferred outflows of resources Pension deferrals Other post-employment benefit deferrals	736,785 9,045
Total deferred outflows of resources	745,830
Total assets and deferred outflows of resources	\$ 5,600,532
Liabilities Accounts payable Accrued salaries and benefits Unearned revenue Unearned grant revenue Noncurrent liabilities Net pension liability Net other post-employment benefit deferrals	\$ 35,540 223,003 2,355 34,526 3,962,820 144,054
Total liabilities	4,402,298
Deferred inflows of resources Pension deferrals Other post-employment benefit deferrals Total deferred inflows of resources	2,256,918 76,147 2,333,065
Net position Net investment in capital assets Restricted for: Emergencies Colorado Preschool Program Food service operations Unrestricted (deficit)	2,524,115 87,000 2,934 26,838 (3,775,718)
Total net position (deficit)	(1,134,831)
Total liabilities, deferred inflows of resources and net position	\$ 5,600,532

The accompanying notes are an integral part of these financial statements.

This page intentionally left blank.

#### FRENCHMAN SCHOOL DISTRICT RE-3 Statement of Activities For the Year Ended June 30, 2021

			 	Progr	am Revenue	S
	200000	Expenses	arges for ervices	G	Operating rants and ntributions	Capital Grants and Contributions
Governmental activities						
Instruction	\$	1,617,878	\$ 4,650	\$	284,827	
Supporting services						
Students		81,735			22,807	
Instructional staff		45,163			12,100	
General administration		143,448			14,469	
School administration		126,926			12,019	
Business services		121,057			11,127	
Operations and maintenance		351,690			57,059	
Student transportation		149,832	**		32,292	
Central support services		41,504			28,054	
Food service operations		134,095	19,196		120,576	
Unallocated depreciation *		114,213				
Interest on long-term obligations		797	 			
Total governmental activities	\$	2,928,338	\$ 23,846	\$	595,330	\$ -

General revenues

Taxes

Property taxes, levied for general purposes Property taxes, levied for debt service

Specific ownership taxes

Delinquent taxes and interest

State categorical aid

Earnings on investments

Other

Total general revenues

\* This amount excludes depreciation that is included in the direct expenses of the various programs.

Change in net position

Net position (deficit) at beginning of year

Net position (deficit) at end of year

The accompanying notes are an integral part of these financial statements.

Net (Expenses) Revenues and Change in Net Position Net Governmental Activities \$ (1,328,401) (58,928) (33,063)(128,979)(114,907)(109,930)(294,631) (117,540)(13,450)5,677 (114,213)(797)(2,309,162)1,233,798 410 136,198 1,342 1,189,062 12,763 117,121 2,690,694 381,532 (1,516,363) \$ (1,134,831)

#### FRENCHMAN SCHOOL DISTRICT RE-3 Balance Sheet Governmental Funds June 30, 2021

	General Fund	Other Governmental Funds	Total Governmental Funds
Assets Cash Cash with fiscal agent Certificates of deposit Accrued interest receivable Property taxes receivable Grants receivable Other receivables Inventories	\$ 1,091,262 10,220 1,085,962 1,348 20,178 27,188	\$ 69,131 23,631 180 1,487	\$ 1,160,393 10,220 1,085,962 1,348 20,178 50,819 180 1,487
Total assets	\$ 2,236,158	\$ 94,429	\$ 2,330,587
Liabilities Accounts payable Accrued salaries and benefits Payroll deductions Unearned revenues Unearned grant revenues	\$ 26,823 218,826 3,441 34,526	\$ 5,276 4,177 2,355	\$ 32,099 223,003 3,441 2,355 34,526
Total liabilities	283,616	11,808	295,424
Deferred inflows of resources Deferred property tax revenues	3,972		3,972
Total deferred inflows of resources	3,972	-	3,972
Fund balance Nonspendable inventories Restricted for: Emergencies Colorado Preschool Program Food service operations Committed to pupil activities	87,000 2,934	1,487 26,838 54,296	1,487 87,000 2,934 26,838 54,296
Unassigned	1,858,636	34,290	1,858,636
Total fund balance	1,948,570	82,621	2,031,191
Total liabilities, deferred inflows of resources and fund balance	\$ 2,236,158	\$ 94,429	\$ 2,330,587

The accompanying notes are an integral part of these financial statements.

## Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2021

Amounts reported for governmental activities in the statement of net position is different because:		
Total fund balance - governmental funds	\$	2,031,191
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.		2,524,115
Property taxes receivable will be collected this year, but are not available soon enough to pay for the current period's expenditures, and therefore are deferred in the funds.		3,972
Long-term liabilities and related deferred outflows and inflows of resources are not due and payable in the current year and therefore are not reported as liabilities in the funds.	<u> </u>	(5,694,109)
Net position of the governmental activities	\$	(1,134,831)

# FRENCHMAN SCHOOL DISTRICT RE-3 Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Funds For the Year Ended June 30, 2021

	General Fund	Other Governmental Funds	Total Governmental Funds
Revenues			
Local sources	\$ 1,434,269	\$ 87,011	\$ 1,521,280
Intermediate sources	227		227
State sources	1,361,575	1,536	1,363,111
Federal sources	302,240	119,040	421,280
Total revenues	3,098,311	207,587	3,305,898
Expenditures			
Instruction	1,717,275	72,735	1,790,010
Supporting services	1,101,904	133,595	1,235,499
Debt service			
Principal retirement		40,000	40,000
Interest and fiscal charges		1,777	1,777
Total expenditures	2,819,179	248,107	3,067,286
Excess of revenues over (under) expenditures	279,132	(40,520)	238,612
Other financing sources (uses)			
Transfers in	5,653	10,000	15,653
Transfers out	(10,000)	(5,653)	(15,653)
Total other financing sources (uses)	(4,347)	4,347	
Net change in fund balances	274,785	(36,173)	238,612
Fund balance at beginning of year	1,673,785	118,794	1,792,579
Fund balance at end of year	\$ 1,948,570	\$ 82,621	\$ 2,031,191

The accompanying notes are an integral part of these financial statements.

## Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2021

Amounts reported for governmental activities in the statement of activities are different because:	
Net change in fund balances - governmental funds	\$ 238,612
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities, those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which depreciation and amortization exceeded capital outlays in the current period.	(131,027)
In the statement of activities, certain expenses related to the pension and OPEB liabilities and related deferred outflows and inflows and accrued interest payable, are measured by the amounts incurred or earned during the year. In the governmental funds, however, expenditures for those items are measured by the amount of financial resources used (essentially, the amounts actually paid).	229,975
Because some property taxes will not be collected for several months after after the fiscal year ends, they are not considered as "available" revenues in the governmental funds and are, instead, counted as deferred tax revenues. They are, however, recorded as revenues in the statement of activities.	3,972
Repayment of principal on general obligation bonds are expenditures in the governmental funds, but the repayment reduces the long-term liability in the statement of net position.	 40,000
Change in net position of governmental activities	\$ 381,532

**Notes to Financial Statements** 

#### Note A - Summary of significant accounting policies

This summary of the Frenchman School District RE-3's significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. The policies are considered essential and should be read in conjunction with the accompanying financial statements.

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to local government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The more significant of the District's accounting policies are described below.

#### A.1 - Reporting entity

The Frenchman School District RE-3 is a school district governed by an elected five-member board of education. The financial reporting entity consists of (1) the primary government, (2) organizations for which the primary government is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The reporting entity's financial statements should present the funds of the primary government (including its blended component units, which are, in substance, part of the primary government) and provide an overview of the discretely presented component units.

The District has examined other entities that could be included as defined in number 2 and 3 above. Based on these criteria, the District has no component units.

#### A.2 - Fund accounting

The District uses funds to report its financial position and results of operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Funds are classified into three categories: governmental, proprietary and fiduciary. Each category, in turn, is divided into separate "fund types." The District does not have any proprietary or fiduciary funds.

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked funds (special revenue funds), and the servicing of general long-term debt (debt service fund). The following is the District's major governmental fund:

### FRENCHMAN SCHOOL DISTRICT RE-3 Notes to Financial Statements

#### Note A - Summary of significant accounting policies (Continued)

<u>General Fund</u> – The General Fund is the operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund. Major revenue sources include local property taxes, specific ownership taxes, and State of Colorado equalization funding, as determined by the School Finance Act of 1994, as amended.

Expenditures include all costs associated with the daily operation of the schools, except for debt service, food service operations and pupil activities.

The following are the District's nonmajor governmental funds:

<u>Food Service Fund</u> – This fund is a special revenue fund used to account for the financial activities associated with the District's food service operations.

<u>Pupil Activity Fund</u> – This fund is a special revenue fund used to record transactions related to school-sponsored pupil organizations and activities.

<u>Bond Redemption Fund</u> – This fund is a debt service fund used to account for the revenues from a specific tax levy for the purpose of the repayment of debt principal, interest and other fiscal charges. This fund was closed during the year.

#### Note A.3 - Basis of presentation

<u>Government-wide financial statements</u> – The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government except for fiduciary funds. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliations with a brief explanation to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore are clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or

## FRENCHMAN SCHOOL DISTRICT RE-3 Notes to Financial Statements

#### Note A - Summary of significant accounting policies (Continued)

capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

<u>Fund financial statements</u> – Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources management focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources, and a statement of revenues, expenditures and changes in fund balance, which reports the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources.

#### A.4 - Basis of accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting.

Revenues – exchange and nonexchange transactions – Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenues from property taxes are recognized in the fiscal year for which the taxes are levied. State equalization monies are recognized as revenues during the period in which they are appropriated. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are

#### Notes to Financial Statements

#### Note A - Summary of significant accounting policies (Continued)

required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes collected within sixty days after year-end, interest, tuition, grants and student fees.

<u>Deferred outflows/inflows of resources</u> - In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

<u>Unearned revenue</u> – Unearned revenues arise when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenues also arise when resources are received by the District before it has a legal claim to them, as when grant monies are received prior to meeting eligibility requirements. In subsequent periods, when both revenue recognition criteria are met, or when the District has a legal claim to the resources, the liability for unearned revenue is removed and the revenue is recognized.

<u>Expenditures</u> – The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

#### A.5 - Encumbrances

Encumbrance accounting is utilized by the District to record purchase orders, contracts and other commitments for the expenditure of monies to assure effective budgetary control and accountability. Encumbrances outstanding at year-end are canceled and reappropriated in the ensuing year's budget.

#### **Notes to Financial Statements**

#### Note A - Summary of significant accounting policies (Continued)

#### A.6 - Short-term interfund receivables/payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as internal balances on the government-wide statement of net position, and are classified as due from other funds or due to other funds on the balance sheet.

#### A.7 - Inventories

<u>Food Service Fund</u> – Purchased inventories are stated at cost as determined by the first-in, first-out method. Commodity inventories are stated at the United States Department of Agriculture's assigned values, which approximate fair value, at the date of receipt. Expenditures for food items are recorded when consumed. The federal government donates surplus commodities to the national school lunch program. Commodity distributions used by the District are recorded as revenues at the date of their consumption.

#### A.8 - Capital assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets with a unit cost greater than \$5,000 are capitalized at cost (or estimated historical cost, if actual cost is not available) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair value on the date received. Infrastructure assets, consisting of certain improvements other than buildings (such as parking facilities, sidewalks, landscaping and lighting systems) are capitalized along with other capital assets. Improvements to assets are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not.

All reported capital assets are depreciated with the exception of land costs. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Carramanantal

Activities
0-20 years
20-50 years
5-20 years
5-10 years

## FRENCHMAN SCHOOL DISTRICT RE-3 Notes to Financial Statements

#### Note A - Summary of significant accounting policies (Continued)

#### A.9 - Compensated absences

The District reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences." Sick leave benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. Accumulated sick leave benefits are paid to employees upon termination of employment.

No liability is reported in the financial statements due to the immateriality of the amount involved.

#### A.10 - Accrued liabilities and long-term obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. Bonds payable and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due. Bond premiums are amortized over the life of the bonds using the straight-line method.

#### A.11 - Fund balance

The Governmental Accounting Standards Board (GASB) has issued Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. This Statement defines the different types of fund balances that a governmental entity must use for financial reporting purposes.

GASB 54 requires the fund balance amounts to be properly reported within one of the fund balance categories listed below.

*Nonspendable*, such as fund balance associated with inventories, prepaid expenditures, long-term loans and notes receivable, and property held for resale (unless the proceeds are restricted, committed or assigned),

Restricted fund balance category includes amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation.

#### **Notes to Financial Statements**

#### Note A - Summary of significant accounting policies (Continued)

Committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the board of education (the District's highest level of decision-making authority),

Assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed, and

*Unassigned* fund balance is the residual classification for the District's general fund and includes all spendable amounts not contained in the other classifications.

Committed fund balance is established by a formal passage of a resolution. This is typically done through the adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund. Assigned fund balance is established by the board of education through adoption or amendment of the budget as intended for specific purpose (such as purchase of fixed assets, construction, debt service or for other purposes).

When both restricted and unrestricted resources are available in governmental funds, the District applies expenditures against restricted fund balance first, and followed by committed fund balance, assigned fund balance and unassigned fund balance.

#### A.12 - Net Position

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are liabilities imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### A.13 - Interfund transactions

Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. In general, the effect of interfund activity has been eliminated from the government-wide financial statements.

#### Note A - Summary of significant accounting policies (Continued)

#### A.14 - Extraordinary and special items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the board of education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during the year.

#### Note B - Cash and investments

#### Cash and deposits

Colorado State statutes govern the District's deposit of cash. The Public Deposit Protection Act (PDPA) for banks and savings and loans requires state regulators to certify eligible depositories for public deposits. The PDPA require eligible depositories with public deposits in excess of federal insurance levels to create a single institution collateral pool of defined eligible assets. Eligible collateral includes obligations of the United States, obligations of the State of Colorado or Colorado local governments and obligations secured by first lien mortgages on real property located in the state. The pool is to be maintained by another institution or held in trust for all uninsured public deposits as a group and not held in any individual government's name. The fair value of the assets in the pool must be at least equal to 102% of the aggregate uninsured deposits.

<u>Custodial credit risk – deposits</u> – Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk. As of year-end, the District had total deposits of \$2,266,028, of which \$250,000 was insured and \$2,016,028 was collateralized with securities held by the pledging institution's trust department or agent in the District's name.

#### Investments

<u>Authorized investments</u> – Investment policies are governed by Colorado State Statutes and the District's own investment policies and procedures. Investments of the District may include:

- Obligations of the U.S. Government such as treasury bills, notes and bonds
- Certain international agency securities
- General obligation and revenue bonds of United States local government entities
- Bankers acceptances of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

**Notes to Financial Statements** 

#### Note C - Receivables

Receivables at year-end consist of the following:

	Governmental <u>Receivables</u>		
Accrued interest receivable Property taxes receivable Grants receivable Other receivables	\$	1,348 20,178 50,819 180	
Total	\$	72,525	

Property taxes are levied on December 15<sup>th</sup> and attach as a lien on property the following January 1<sup>st</sup>. They are payable in full by April 30<sup>th</sup> or are due in two equal installments on February 28<sup>th</sup> and June 15<sup>th</sup>. Logan County bills and collects property taxes for all taxing entities within the County. The tax receipts collected by the County are remitted to the District in the subsequent month.

#### Note D - Interfund transactions

The following is a summary of transfers for the year as presented in the fund financial statements:

	Tr	ansfers In	Tra	ansfers Out
Governmental funds General fund Other governmental funds	\$	5,653 10,000	\$	10,000 <u>5,653</u>
Total	\$	15 <u>,653</u>	<u>\$</u>	15,653

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them. The District transferred \$10,000 from the General Fund to the Other Governmental Funds to subsidize the costs of maintaining the District's food service operations, and \$5,653 from the Other Governmental Funds to the General Fund to transfer moneys remaining in the Bond Redemption Fund after all obligations of bonded indebtedness had been satisfied.

## FRENCHMAN SCHOOL DISTRICT RE-3 Notes to Financial Statements

#### Note E - Capital assets

Capital asset activity for the year was as follows:

	Beginning Balance	Additions/ Adjustments	Deletions/ Transfers	Ending Balance
Governmental activities Capital assets, not being depreciated:				
Land	\$ 24,013	\$	\$	\$ 24,013
Total capital assets, not being depreciated	24,013	-	-	24,013
Capital assets, being depreciated:				
Buildings and improvements	5,067,210	-	-	5,067,210
Licensed vehicles	761,831	-	(196, 192)	565,639
Furniture and equipment	<u>167,379</u>	<u>27,295</u>	(12,392)	182,282
Total capital assets, being				
depreciated	<u>5,996,420</u>	<u>27,295</u>	(208,584)	<u>5,815,131</u>
Total capital assets	6,020,433	27,295	(208,584)	5,839,144
Less accumulated depreciation for	•			
Buildings and improvements	(2,638,189)	(114,213)	_	(2,752,402)
Licensed vehicles	(596,334)	(34,376)	196,192	(434,518)
Furniture and equipment	(130,768)	(9,733)	12,392	(128,109)
Total accumulated		***************************************		
depreciation	(3,365,291)	(158,322)	208,584	(3,315,029)
Governmental activities	Ф 0.655.140	ф (101.00%)	ф	ф 0.504.15
capital assets, net	<u>\$ 2,655,142</u>	<u>\$ (131,027)</u>	\$	<u>\$_2,524,115</u>

Depreciation expense was charged to programs of the District as follows:

#### Governmental activities

Instruction	\$ 1,65	0
Operations and maintenance	3,74	8
Student transportation	34,37	6
Central support services	3,83	5
Food service operations	50	0
Unallocated	114,21	<u>3</u>
Total	\$ 158,32	2

Notes to Financial Statements

#### Note F - Accrued salaries and benefits

Salaries and benefits of certain contractually employed personnel are paid over a twelvemonth period from September to August, but are earned during a school year of approximately nine to ten months. The salaries and benefits earned but not paid at yearend are estimated to be \$223,003. Accordingly, this accrued compensation is reflected as a liability in the accompanying financial statements.

#### Note G - Defined benefit pension plan

#### Summary of Significant Accounting Policies

Pensions. The District participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The Colorado General Assembly passed significant pension reform through Senate Bill (SB) 18-200: Concerning Modifications To the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years. The bill was signed into law by Governor Hickenlooper on June 4, 2018. SB 18-200 made changes to certain benefit provisions. Most of these changes were in effect as of June 30, 2021.

#### General Information about the Pension Plan

Plan description. Eligible employees of the District are provided with pensions through the SCHDTF – a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (Annual Report) that can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports.">www.copera.org/investments/pera-financial-reports.</a>

Benefits provided as of December 31, 2020. PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. Section 24-51-602, 604, 1713, and 1714.

#### **Notes to Financial Statements**

#### Note G - Defined benefit pension plan (Continued)

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

The lifetime retirement benefit for all eligible retiring employees under the Denver Public Schools (DPS) benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- \$15 times the first 10 years of service credit plus \$20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

As of December 31, 2020, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S., once certain criteria are met. Pursuant to SB 18-200, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive an annual increase of 1.25 percent unless adjusted by the automatic adjustment provision (AAP) pursuant to C.R.S. Section 24-51-413. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lessor of an annual increase of 1.25 percent or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed 10 percent of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The AAP may raise or lower the aforementioned annual increase by up to 0.25 percent based on the parameters specified in C.R.S. Section 24-51-413.

## FRENCHMAN SCHOOL DISTRICT RE-3 Notes to Financial Statements

#### Note G - Defined benefit pension plan (Continued)

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions provisions as of June 30, 2021. Eligible employees of the District and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. Section 24-51-401, et seq. and Section 24-51-413. Eligible employees are required to contribute 10.00 percent of their PERA-includable salary during the period of July 1, 2020 through June 30, 2021. Employer contribution requirements are summarized in the table below:

	July 1, 2020 Through <u>June 30, 2021</u>
Employer contribution rate Amount of employer contribution apportioned	10.90%
to the Health Care Trust Fund as specified in C.R.S. Section 24-51-208(1)(f)	(1.02)%
Amount apportioned to the SCHDTF	9.88%
Amortization Equalization Disbursement (AED) as specified in C.R.S. Section 24-51-411 Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S.	4.50%
Section 24-51-411	5.50%
Total employer contribution rate to the SCHDTF	19.88%

<sup>\*\*</sup>Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. Section 24-51-101(42).

As specified in C.R.S. Section 24-51-414, the State is required to contribute \$225 million (actual dollars) each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. House Bill (HB) 20-1379 suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020 for the State's 2020-21 fiscal year.

**Notes to Financial Statements** 

#### Note G - Defined benefit pension plan (Continued)

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from the District were \$287,951 for the year ended June 30, 2021.

<u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

The net pension liability for the SCHDTF was measured as of December 31, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2019. Standard update procedures were used to roll-forward the total pension liability to December 31, 2020. The District's proportion of the net pension liability was based on the District's contributions to the SCHDTF for the calendar year 2020 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

Due to the aforementioned suspension of the July 1, 2020, direct distribution payment, the nonemployer contributing entity's proportion is zero percent. Pursuant to C.R.S. Section 24-51-414, the direct distribution payment from the State of Colorado is to recommence annually starting on July 1, 2021. For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SCHDTF and is considered to meet the definition of a special funding situation.

At year end, the District reported a liability of \$3,962,820 for its proportionate share of the net pension liability. The amount recognized by the District as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability	\$	3,962,820
The State's proportionate share of the net pension		
liability as a nonemployer contributing entity associated		
with the District		<u>-</u>
Total	<u>\$</u>	3,962,820

At December 31, 2020, the District's proportion was 0.0262 percent, which was an increase of 0.0022 percent from its proportion measured as of December 31, 2019.

For the year ended June 30, 2021, the District recognized pension expense of \$53,803 and revenue of \$0 for support from the State as a nonemployer contributing entity. At year-end, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

**Notes to Financial Statements** 

#### Note G - Defined benefit pension plan (Continued)

	_	Deferred outflows of Resources		Deferred Inflows of Resources
Difference between expected and actual experience	\$	208,832	\$	-
Changes of assumptions or other inputs		381,211		614,791
Net difference between projected and actual				
earnings on pension plan investments		-		860,919
Changes in proportion and differences between contributions recognized and proportionate				
share of contributions		-		781,208
Contributions subsequent to the measurement				
date		146,742		-
Total	<u>\$</u>	736,785	<u>\$</u>	2,256,918

\$146,742 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Amount
2022 2023 2024 2025	\$ (1,044,170) (179,063) (306,031) (137,611)
Totals	\$ (1,666,875)

Actuarial assumptions. The total pension liability in the December 31, 2019 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

#### **Notes to Financial Statements**

#### Note G - Defined benefit pension plan (Continued)

Actuarial cost method	Entry age
Price inflation	2.40%
Real wage growth	1.10%
Wage inflation	3.50%
Salary increases, including wage inflation	3.50%-9.70%
Long-term investment rate of return, net of pension	
plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07	
and DPS benefit structure (compounded annually)	1.25%
PERA benefit structure hired after 12/31/06 <sub>1</sub>	Financed by the AIR

<sup>1</sup> Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Post-retirement non-disabled mortality assumptions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females**: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

The mortality assumption for disabled retirees was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2019, valuation were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by PERA's Board during the November 18, 2016, Board meeting.

**Notes to Financial Statements** 

## Note G - Defined benefit pension plan (Continued)

Based on the 2020 experience analysis, dated October 28, 2020, for the period January 1, 2016, through December 31, 2019, revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020, and were effective as of December 31, 2020. The assumptions shown below were reflected in the roll forward calculation of the total pension liability from December 31, 2019, to December 31, 2020.

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation:	3.40%-11.00%
Long-term investment rate of return, net of pension	
plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07	
and DPS benefit structure (compounded annually)	1.25%
PERA benefit structure hired after 12/31/061	Financed by the AIR

Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

Salary scale assumptions were revised to align with revised economic assumptions and to more closely reflect actual experience.

Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

The pre-retirement mortality assumptions were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112 percent of the rates prior to age 80 and 94 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83 percent of the rates prior to age 80 and 106 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

## **Notes to Financial Statements**

## Note G - Defined benefit pension plan (Continued)

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- Males: 97 percent of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105 percent of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions were based upon the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.

The mortality tables described above are generational mortality tables on a benefit-weighted basis.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020. As a result of the November 20, 2020, PERA Board meeting, the following economic assumptions were changed, effective December 31, 2020:

- Price inflation assumption decreased from 2.40 percent per year to 2.30 percent per year.
- Real rate of investment return assumption increased from 4.85 percent per year, net of investment expenses to 4.95 percent per year, net of investment expenses.
- Wage inflation assumption decreased from 3.50 percent per year to 3.00 percent per year.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25 percent long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

## Note G - Defined benefit pension plan (Continued)

		30 Year Expected
	Target	Geometric Real
Asset Class	<u>Allocation</u>	Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives <sub>1</sub>	6.00%	4.70%
Total	100.00%	

<sup>1</sup> The Opportunity Fund's name changed to Alternatives, effective January 1, 2020.

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 percent.

Discount rate. The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00 percent.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- e Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200. Employer contributions also include the current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103 percent, at which point the AED and SAED will each drop 0.50 percent every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.

# FRENCHMAN SCHOOL DISTRICT RE-3 Notes to Financial Statements

## Note G - Defined benefit pension plan (Continued)

- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded. HB 20-1379 suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020, for the State's 2020-21 fiscal year.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP position and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SCHDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

Sensitivity of the District's proportionate share of the net pension liability to changes in the discount rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1	% Decrease	Dis	Current scount Rate		1% Increase
		(6.25%)		(7.25%)	_	(8.25%)
Proportionate share of the net pension liability	<u>\$</u>	5 <u>,4</u> 05 <u>,</u> 611	<u>\$</u>	3,962,820	<u>\$</u>	2,760 <u>,4</u> 99

**Notes to Financial Statements** 

## Note G - Defined benefit pension plan (Continued)

Pension plan fiduciary net position. Detailed information about the SCHDTF's fiduciary net position is available in PERA's Annual Report which can be obtained at www.copera.org/investments/pera-financial-reports.

#### Payables to the pension plan

The District did not report any payables to the pension plan at year-end.

## Note H - Defined contribution pension plan

## Voluntary Investment Program

Plan description - Employees of the District that are also members of the SCHDTF may voluntarily contribute to the Voluntary Investment Program, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available Annual Report which includes additional information on the Voluntary Investment Program. That report can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

Funding policy - The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. The District does not offer matching contributions to its employees. Employees are immediately vested in their own contributions and investment earnings. For the year ended, program members contributed \$4,164 for the Voluntary Investment Program.

# Note I - Defined benefit other post-employment benefit (OPEB) plan

#### Summary of Significant Accounting Policies

OPEB. The District participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

# FRENCHMAN SCHOOL DISTRICT RE-3 Notes to Financial Statements

## Note I - Defined benefit other post-employment benefit (OPEB) plan (Continued)

## General Information about the OPEB Plan

Plan description. Eligible employees of the District are provided with OPEB through the HCTF – a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. Title 24, Article 51, Part 12 of the C.R.S., as amended, sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (Annual Report) that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits provided. The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. Section 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

**Notes to Financial Statements** 

## Note I - Defined benefit other post-employment benefit (OPEB) plan (Continued)

## PERA Benefit Structure

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. Section 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

## DPS Benefit Structure

The maximum service-based premium subsidy is \$230 per month for retirees who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for retirees who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum subsidy, in each case, is for retirees with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The retiree pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

Contributions. Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

**Notes to Financial Statements** 

## Note I - Defined benefit other post-employment benefit (OPEB) plan (Continued)

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the District were \$14,800 for the year ended June 30, 2021.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At year-end, the District reported a liability of \$144,054 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2019. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2020. The District's proportion of the net OPEB liability was based on the District's contributions to the HCTF for the calendar year 2020 relative to the total contributions of participating employers to the HCTF.

At December 31, 2020, the District's proportion was 0.0152 percent, which was a decrease of 0.0005 percent from its proportion measured as of December 31, 2019.

For the year ended June 30, 2021, the District recognized OPEB expense of \$19,953. At year-end, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Ou	Deferred tflows of esources		Deferred Inflows of Resources
Difference between expected and actual experience	\$	400	\$	32,417
Changes of assumptions or other inputs		1,116		8,833
Net difference between projected and actual earnings on OPEB plan investments Changes in proportion and differences between contributions recognized and proportionate		-		5,952
share of contributions		_		28,945
Contributions subsequent to the measurement				,
date		7,529		
Total	<u>\$</u>	9,045	<u>\$</u> _	76,147

## Note I - Defined benefit other post-employment benefit (OPEB) plan (Continued)

\$7,529 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30,	Amount
2022	\$ (17,486)
2023	(16,624)
2024	(16,292)
2025	(15,094)
2026	(8,560)
2027	(575)
Total	\$ (74,631)

Actuarial assumptions. The total OPEB liability in the December 31, 2019 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method Price inflation Real wage growth Wage inflation	Entry age 2.40% 1.10% 3.50%
Salary increases, including wage inflation	3.50% in aggregate
Long-term investment rate of return, net of OPEB	
plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	8.10% in 2020,
	gradually decreasing to
	4.50% in 2029
Medicare Part A premiums	3.50% in 2020,
	gradually increasing to
	4.50% in 2029
DPS benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	N/A
Medicare Part A premiums	N/A

**Notes to Financial Statements** 

### Note I - Defined benefit other post-employment benefit (OPEB) plan (Continued)

In determining the additional liability for PERACare enrollees who are age 65 or older and who are not eligible for premium-free Medicare Part A in December 31, 2019, valuation, the following monthly costs/premiums (actual dollars) are assumed for 2020 for the PERA Benefit Structure:

## Initial Costs for Members without Medicare Part A

Medicare Plan	Monthly Cost	Monthly <u>Premium</u>	Monthly Cost Adjusted to Age 65
Medicare Advantage/Self- Insured Rx Kaiser Permanente Medicare	\$588	\$227	\$550
Advantage HMO	621	232	586

The 2020 Medicare Part A premium is \$458 (actual dollars) per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2019, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates used to measure the total OPEB liability are summarized in the table below:

**Notes to Financial Statements** 

Note I - Defined benefit other post-employment benefit (OPEB) plan (Continued)

Year	PERACare <u>Medicare Plans</u>	Medicare Part A Premiums
2020	8.10%	3.50%
2021	6.40%	3.75%
2022	6.00%	3.75%
2023	5.70%	3.75%
2024	5.50%	4.00%
2025	5.30%	4.00%
2026	5.10%	4.00%
2027	4.90%	4.25%
2028	4.70%	4.25%
2029+	4.50%	4.50%

Mortality assumptions used in the December 31, 2019 valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below were applied, as applicable, in the determination of the total OPEB liability for the HCTF. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 108 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 109 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

Post-retirement non-disabled mortality assumptions for the School and Judicial Divisions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

#### **Notes to Financial Statements**

## Note I - Defined benefit other post-employment benefit (OPEB) plan (Continued)

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females**: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

The mortality assumption for disabled retirees was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2019, valuation were based on the results of the 2016 experience analysis for the period January 1, 2012, through December 31, 2015, as well as the October 28, 2016, actuarial assumptions workshop and were adopted by PERA's Board during the November 18, 2016, Board meeting.

Based on the 2020 experience analysis, dated October 28, 2020, and November 4, 2020, for the period of January 1, 2016, through December 31, 2019, revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020, and were effective as of December 31, 2020. The assumptions shown below were reflected in the roll forward calculation of the total OPEB liability from December 31, 2019 to December 31, 2020.

	Trust Fund					
	State Division	School Division	Local Government Division	Judicial Division		
Actuarial cost method Price inflation Real wage growth Wage inflation Salary increases, including wage inflation:	Entry age 2.30% 0.70% 3.00%	Entry age 2.30% 0.70% 3.00%	Entry age 2.30% 0.70% 3.00%	Entry age 2.30% 0.70% 3.00%		
Members other than State Troopers State Troopers	3.30%-10.90% 3.20%-12.40%		3.20%-11.30% 3.20%-12.40%	2.80%-5.30% N/A		

<sup>&</sup>lt;sup>1</sup> C.R.S. Section 24-51-101 (46), as amended, expanded the definition of "State Troopers" to include certain employees within the Local Government Division, effective January 1, 2020. See Note 4 of the Notes to the Financial Statements in PERA's 2020 Annual Report for more information.

The long-term rate of return, net of OPEB plan investment expenses, including price inflation and discount rate assumptions were 7.25 percent.

# FRENCHMAN SCHOOL DISTRICT RE-3 Notes to Financial Statements

## Note I - Defined benefit other post-employment benefit (OPEB) plan (Continued)

Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

Mortality assumptions used in the roll forward calculations for the determination of the total pension liability for each of the Division Trust Funds as shown below were applied, as applicable, in the roll forward calculation for the HCTF, using a headcount-weighted basis.

Pre-retirement mortality assumptions for the State and Local Government Divisions (Members other than State Troopers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

The pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for the Judicial Division were based upon the PubG-2010(A) Above-Median Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions (Members other than State Troopers) were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the School Division were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112 percent of the rates prior to age 80 and 94 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83 percent of the rates prior to age 80 and 106 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

# FRENCHMAN SCHOOL DISTRICT RE-3 Notes to Financial Statements

## Note I - Defined benefit other post-employment benefit (OPEB) plan (Continued)

Post-retirement non-disabled mortality assumptions for the Judicial Division were based upon the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97 percent of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105 percent of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for Members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

The mortality tables described above are generational mortality tables on a head-count weighted basis.

The following health care costs assumptions were updated and used in the roll forward calculation for the HCTF:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2020 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by the Board's actuary, as discussed above.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020. As a result of the November 20, 2020, PERA Board meeting, the following economic assumptions were changed, effective December 31, 2020:

## Notes to Financial Statements

### Note I - Defined benefit other post-employment benefit (OPEB) plan (Continued)

- Price inflation assumption decreased from 2.40 percent per year to 2.30 percent per year.
- Real rate of investment return assumption increased from 4.85 percent per year, net of investment expenses to 4.95 percent per year, net of investment expenses.
- Wage inflation assumption decreased from 3.50 percent per year to 3.00 percent per year.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25 percent long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

	)	30 Year Expected
	Target	Geometric Real
Asset Class	Allocation	Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	100.00%	

<sup>&</sup>lt;sup>1</sup> The Opportunity Fund's name changed to Alternatives, effective January 1, 2020.

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 percent.

### Note I - Defined benefit other post-employment benefit (OPEB) plan (Continued)

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates. The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

		Decrease end Rates	 Current Trend Rates	1% Increase Trend Rates
Initial PERACare Medicare trend rat	·e	7.10%	8.10%	9.10%
Ultimate PERACare Medicare trend	-	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate		2.50%	3.50%	4.50%
Ultimate Medicare Part A trend rate		3.50%	 4.50%	5.50%
Net OPEB Liability	\$	140,330	\$ 144,054	\$ 148,388

Discount rate. The discount rate used to measure the total OPEB liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2020 measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00 percent.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.

**Notes to Financial Statements** 

### Note I - Defined benefit other post-employment benefit (OPEB) plan (Continued)

Based on the above assumptions and methods, the HCTF's FNP was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent.

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the discount rate. The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	Current				
	1% Decrea	se Disc	count Rate	19	% Increase
	(6.25°	<u>//)</u>	(7.25%)		(8.25%)
Proportionate share of the net					
OPEB liability	<u>\$165,</u> 01	6 \$	144,054	\$	126,143

OPEB plan fiduciary net position. Detailed information about the HCTF's fiduciary net position is available in PERA's Annual Report which can be obtained at www.copera.org/investments/pera-financial-reports.

## Payables to the OPEB plan

The District did not report any payables to the OPEB plan at year-end.

#### Note J - Risk management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District participates in the Colorado School Districts Self-Insurance Pool (the Pool). The Pool's objectives are to provide member school districts with defined property and liability coverages through self-insurance and excess insurance purchased from commercial companies. The District makes an annual contribution to the Pool for its insurance coverages. The District's contribution for the year was \$88,146. The District continues to carry commercial insurance for all risks of loss, including workers' compensation and employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage or the deductible in any of the past three fiscal years. There has been no significant reduction in insurance coverage from the prior year in any of the major categories of risk.

**Notes to Financial Statements** 

### Note K - Commitments and contingencies

## **TABOR Amendment**

In November 1992, Colorado voters passed an amendment, commonly known as the Taxpayer's Bill of Rights (TABOR), to the State Constitution (Article X, Section 20) which limits the revenue raising and spending abilities of state and local governments. The limits on property taxes, revenue, and "fiscal year spending" include allowable annual increases tied to inflation and local growth in student enrollment. Fiscal year spending as defined by the amendment excludes spending from certain revenue and financing sources such as federal funds, gifts, property sales, fund transfers, damage awards, and fund reserves (balances). The amendment requires voter approval for any increase in mill levy or tax rates, new taxes, or creation of multi-year debt. Revenue earned in excess of the "spending limit" must be refunded or approved to be retained by the District under specified voting requirements by the entire electorate. In November, 1997, the voters of the District approved a ballot initiative permitting the District to retain, appropriate, and utilize, by retention for reserve, carryover fund balance, or expenditure, the full proceeds and revenues received from every source whatsoever, without limitation, in this fiscal year and all subsequent fiscal years notwithstanding any limitation of Article X, Section 20 of the Colorado Constitution. TABOR is complex and subject to judicial interpretation. The District believes it is in compliance with the requirements of TABOR. However, the District has made certain interpretations of TABOR's language in order to determine its compliance. The District has reserved funds in the General Fund in the amount of \$87,000 for the emergency reserve.

## Federal and state funding

The District receives revenues from various federal and state grant programs which are subject to final review and approval by the grantor agencies. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

## Note L - Joint venture

The District participates in the Northeast Colorado Board of Cooperative Educational Services (BOCES). This joint venture does not meet the criteria for inclusion within the reporting entity because the BOCES is:

• financially independent and responsible for its own financing deficits and entitled to its own surpluses,

#### **Notes to Financial Statements**

## Note L - Joint venture (Continued)

- has a separate governing board from that of the District,
- has a separate management which is responsible for day to day operations and is accountable to the separate governing board,
- the governing board and management have the ability to significantly influence operations by approving budgetary requests and adjustments, signing contracts, hiring personnel, exercising control over facilities and determining the outcome or disposition of matters affecting the recipients of services provided, and
- has absolute authority over all funds and fiscal responsibility, including budgetary responsibility, and reporting to state agencies and controls fiscal management.

The District has one member on the board. This board has final authority for all budgeting and financing of the joint venture.

Separate financial statements of the BOCES are available by contacting their administrative office in Haxtun, Colorado.

For the year, the District's financial contribution to the BOCES was \$45,364.

## Required Supplementary Information

Required supplementary information includes financial information and disclosures that are required by the Governmental Accounting Standards Board but are not considered a part of the basic financial statements. Such information includes:

- Budgetary Comparison Schedule General Fund
- Schedule of the District's Proportionate Share of the Net Pension Liability PERA's School Division Trust Fund
- Schedule of District Contributions PERA's School Division Trust Fund
- Schedule of the District's Proportionate Share of the Net OPEB Liability PERA's Health Care Trust Fund
- Schedule of District Contributions PERA's Health Care Trust Fund

# FRENCHMAN SCHOOL DISTRICT RE-3 General Fund Budgetary Comparison Schedule For the Year Ended June 30, 2021

	Budgeted	Amounts		Variance with Final Budget	
	Original	Final	Actual	Favorable (Unfavorable)	
Revenues Local sources Intermediate sources State sources Federal sources	\$ 1,281,014 166 1,262,299 50,119	\$ 1,337,493 262 1,327,000 58,748	\$ 1,434,269 227 1,361,575 302,240	\$ 96,776 (35) 34,575 243,492	
Total revenues	2,593,598	2,723,503	3,098,311	374,808	
Expenditures Instruction Supporting services Reserve for contingency	1,632,076 1,219,719 1,407,102	1,747,096 1,109,168 1,489,170	1,717,275 1,101,904	29,821 7,264 1,489,170	
Total expenditures	4,258,897	4,345,434	2,819,179	1,526,255	
Excess of revenues over (under) expenditures	(1,665,299)	(1,621,931)	279,132	1,901,063	
Other financing uses Transfers in Transfers out	(26,000)	(15,000)	5,653 (10,000)	5,653 5,000	
Total other financing sources (uses)	(26,000)	(15,000)	(4,347)	10,653	
Net change in fund balance	\$ (1,691,299)	\$ (1,636,931)	274,785	\$ 1,911,716	
Fund balance at beginning of year			1,673,785		
Fund balance at end of year			\$ 1,948,570		

This page intentionally left blank.

# FRENCHMAN SCHOOL DISTRICT RE-3 Schedule of the District's Proportionate Share of the Net Pension Liability 1 PERA's School Division Trust Fund June 30, 2021

June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018
0.0262%	0.0240%	0.0242%	0.0279%
\$ 3,962,820	\$ 3,578,294	\$ 4,283,849	\$ 9,026,223
	453,861	585,757	
\$ 3,962,820	\$ 4,032,155	\$ 4,869,606	\$ 9,026,223
\$ 1,401,911	\$ 1,407,360	\$ 1,330,014	\$ 1,287,615
282.67%	254.26%	322.09%	701.00%
66.99%	64.52%	57.01%	43.96%
	0.0262%  \$ 3,962,820  -  \$ 3,962,820  \$ 1,401,911	0.0262% 0.0240%  \$ 3,962,820 \$ 3,578,294  - 453,861  \$ 3,962,820 \$ 4,032,155  \$ 1,401,911 \$ 1,407,360  282.67% 254.26%	0.0262%       0.0240%       0.0242%         \$ 3,962,820       \$ 3,578,294       \$ 4,283,849         -       453,861       585,757         \$ 3,962,820       \$ 4,032,155       \$ 4,869,606         \$ 1,401,911       \$ 1,407,360       \$ 1,330,014         282.67%       254.26%       322.09%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

<sup>1</sup> Information is not available prior to June 30, 2014. In future reports, additional years will be added until 10 years of historical data are presented.

Ju	ne 30, 2017	Ju	ne 30, 2016	Ju	ne 30, 2015	Ju	ne 30, 2014
	0.0292%		0.0292%		0.0307%		0.0308%
\$	8,700,939	\$	4,462,975	\$	4,161,310	\$	3,930,164
							-
_\$	8,700,939	\$	4,462,975	\$	4,161,310	\$	3,930,164
\$	1,311,599	\$	1,271,686	\$	1,286,242	\$	1,242,162
	663.38%		350.95%		323.52%		316.40%
	43.10%		59.20%		62.84%		64.06%

## FRENCHMAN SCHOOL DISTRICT RE-3 Schedule of District Contributions 1

PERA's School Division Trust Fund June 30, 2021

	Ju	ne 30, 2021	Ju	ne 30, 2020	Ju	ne 30, 2019	Ju	ne 30, 2018
Contractually required contribution	\$	287,951	\$	274,020	\$	261,315	\$	238,919
Contributions in relation to the contractually required contribution		(287,951)		(274,020)		(261,315)		(238,919)
Contribution deficiency (excess)	\$		\$	_	\$	_	\$	-
District's covered payroll	\$	1,450,955	\$	1,415,167	\$	1,365,998	\$	1,267,458
Contributions as a percentage of covered payroll		19.85%		19.36%		19.13%		18.85%

<sup>1</sup> Information is not available prior to June 30, 2014. In future reports, additional years will be added until 10 years of historical data are presented.

Ju	June 30, 2017		ne 30, 2016	Ju	ne 30, 2015	June 30, 2014	
\$	244,099	\$	226,065	\$	215,038	\$	203,872
	(244,099)		(226,065)		(215,038)		(203,872)
\$	_	\$		\$	_	\$	_
\$	1,328,157	\$	1,278,745	\$	1,278,851	\$	1,275,533
	18.38%		17.68%		16.81%		15.98%

## FRENCHMAN SCHOOL DISTRICT RE-3 Schedule of the District's Proportionate Share of the Net OPEB Liability <sup>1</sup> PERA's Health Care Trust Fund June 30, 2021

	June 30, 2021		June 30, 2020		June 30, 2019		June 30, 2018	
District's proportion of the net OPEB liability		0.0152%		0.0157%		0.0157%		0.0159%
District's proportionate share of the net OPEB liabilities	\$	144,054	\$	175,928	\$	213,952	\$	206,121
District's covered payroll	\$	1,401,911	\$	1,407,360	\$	1,330,014	\$	1,287,615
District's proportionate share of the net OPEB liability as a percentage of its covered payroll		10.28%		12.50%		16.09%		16.01%
Plan fiduciary net position as a percentage of the total OPEB liability		32.78%		24.49%		17.03%		17.53%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

<sup>1</sup> Information is not available prior to June 30, 2017. In future reports, additional years will be added until 10 years of historical data are presented.

# June 30, 2017

0.0166%

\$ 215,366

\$ 1,311,599

16.42%

16.72%

# FRENCHMAN SCHOOL DISTRICT RE-3 Schedule of District Contributions 1 PERA's Health Care Trust Fund June 30, 2021

	Ju	ne 30, 2021	Ju	ne 30, 2020	Ju	ne 30, 2019	Ju	ne 30, 2018
Contractually required contribution	\$	14,800	\$	14,435	\$	13,933	\$	12,928
Contributions in relation to the contractually required contribution		(14,800)		(14,435)		(13,933)		(12,928)
Contribution deficiency (excess)	\$	_	\$	_	\$		\$	<u>-</u>
District's covered payroll	\$	1,450,955	\$	1,415,167	\$	1,365,998	\$	1,267,458
Contributions as a percentage of covered payroll		1.02%		1.02%		1.02%		1.02%

<sup>1</sup> Information is not available prior to June 30, 2017. In future reports, additional years will be added until 10 years of historical data are presented.

# June 30, 2017

\$ 13,547

(13,547)

\$ -

\$ 1,328,157

1.02%

## Notes to the Required Supplementary Information

## Note A - Budgetary data

The District adheres to the following procedures in compliance with Colorado Revised Statutes, establishing the budgetary data in the financial statements:

- 1. Budgets are required by state law for all funds. Prior to May 31, the superintendent of schools submits to the board of education a proposed budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted by the board of education to obtain taxpayer comments.
- 3. Prior to June 30, the budget is adopted by formal resolution.
- 4. Prior to January 31, the board of education submits its adopted annual budget to the department of education.
- 5. Expenditures may not legally exceed appropriations at the fund level. Authorization to transfer budgeted amounts between departments within any fund and reallocation of budget line items within any department in the General Fund rests with the superintendent of schools. Revisions that alter the total expenditures of any fund must be approved by the board of education.
- 6. Budgets for all funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.
- 7. Budgeted amounts reported in the accompanying financial statements are as originally adopted and as amended by the board of education throughout the year. After budget approval, the District board of education may approve supplemental appropriations if an occurrence, condition, or need exits which was not known at the time the budget was adopted
- 8. Appropriations lapse at year-end.

# Note B - Factors affecting trends in amounts reported in the pension and OPEB schedules

Information about factors that significantly affect trends in the amounts reported in the Schedules of the District's Proportionate Share of the Net Pension and OPEB Liabilities and the Schedules of District Contributions is available in PERA's comprehensive annual financial report which can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

# Other Supplementary Information

Other supplementary information includes financial statements and schedules not required by the Governmental Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

This page intentionally left blank.

## Budgetary Comparison Schedules - General Fund

The General Fund accounts for all transactions of the District not required to be accounted for in other funds. This fund represents an accounting of the District's ordinary operations financed primarily from property and specific ownership taxes and state aid. It is the most significant fund in relation to the District's overall operations. The schedules of revenues and expenditures are included to provide a greater level of detail to the reader of the financial statements.

# FRENCHMAN SCHOOL DISTRICT RE-3 General Fund Budgetary Comparison Schedule - Revenues For the Year Ended June 30, 2021

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Favorable (Unfavorable)
Revenues				
Local sources				
Property taxes	\$ 1,128,547	\$ 1,152,522	\$ 1,229,826	\$ 77,304
Specific ownership taxes	122,087	128,334	136,198	7,864
Delinquent taxes and interest			1,312	1,312
Tuition	4,080	4,200	4,650	450
Earnings on investments	10,000	13,092	12,600	(492)
Pupil activities	13,000	9,000	13,378	4,378
Other local revenue	3,300	30,345	36,305	5,960
Total local sources	1,281,014	1,337,493	1,434,269	96,776
Intermediate sources	166	262	227	(35)
State sources				
Equalization	1,149,634	1,147,379	1,189,062	41,683
State share mitigation funds			9,097	9,097
Computer science education			4,000	4,000
Vocational education	25,550	16,000	15,912	(88)
Transportation	28,975	26,906	28,351	1,445
READ act			4,487	4,487
State grants to libraries			7,000	7,000
Small rural funding	25,674	97,764	64,027	(33,737)
Additional at-risk funding			562	562
Services within the BOCES	32,466	38,951	39,077	126
Total state sources	1,262,299	1,327,000	1,361,575	34,575
Federal sources				
Coronavirus relief			214,062	214,062
CRF: K-12 at-risk pupils ESSER - education stabilization			8,210	8,210
funds			15,000	15,000
REAP	15,000	21,324	21,324	-
Services within the BOCES	35,119	37,424	43,644	6,220
Total federal sources	50,119	58,748	302,240	243,492
Total revenues	\$ 2,593,598	\$ 2,723,503	\$ 3,098,311	\$ 374,808

This page intentionally left blank.

#### FRENCHMAN SCHOOL DISTRICT RE-3 General Fund Budgetary Comparison Schedule - Expenditures For the Year Ended June 30, 2021

	Budgeted Original	Actual	Variance with Final Budget Favorable (Unfavorable)	
Expenditures				
Instruction				
Salaries	\$ 1,007,713	\$ 1,017,910	\$ 1,013,634	\$ 4,276
Employee benefits	397,608	401,863	380,661	21,202
Purchased services Supplies and materials	172,760 41,324	145,359 169,144	155,029 157,082	(9,670) 12,062
Other	12,671	12,820	10,869	1,951
Other	12,071	12,020	10,009	1,551
Total instruction	1,632,076	1,747,096	1,717,275	29,821
Supporting services				
Students	E6 220	E6 220	E0 E22	(3,195)
Salaries Employee benefits	56,338 22,325	56,338 22,325	59,533 19,619	2,706
Purchased services	13,703	13,703	564	13,139
Supplies and materials	20,100	20,.00	10,717	(10,717)
Property		policina de la companya de la compan	217	(217)
Total students	92,366	92,366	90,650	1,716
Instructional staff				
Salaries	18,618	18,543	19,168	(625)
Employee benefits	4,306	4,283	4,342	(59)
Purchased services	8,200	47,606	12,929	34,677
Supplies and materials	8,610	10,594	11,594	(1,000)
Total instructional staff	39,734	81,026	48,033	32,993
General administration				
Salaries	95,474	96,039	96,039	-
Employee benefits	31,906	32,010	31,348	662
Purchased services	18,550	17,680	17,450	230
Supplies and materials	5,000	4,500	5,831	(1,331)
Other	5,906	5,987	7,161	(1,174)
Total general administration	156,836	156,216	157,829	(1,613)

	Budgeted A	mounts		Variance with Final Budget
	Original	Final	Actual	Favorable (Unfavorable)
School administration				
Salaries	124,324	88,521	104,779	(16,258)
Employee benefits	32,268	32,158	30,673	1,485
Purchased services	(22,300)	5,704	5,145	, 559
Supplies and materials	1,500	1,500	1,579	(79)
Property	3,250			· ·
Other	225	440	440	-
Total school administration	139,267	128,323	142,616	(14,293)
Business services				
Salaries	61,027	86,003	89,510	(3,507)
Employee benefits	23,410	24,056	27,124	(3,068)
Purchased services	13,355	33,840	16,051	17,789
Supplies and materials	1,000	1,698	1,775	(77)
Total business services	98,792	145,597	134,460	11,137
Operations and maintenance				
Salaries	86,658	78,087	67,729	10,358
Employee benefits	19,153	17,511	17,386	125
Purchased services	141,632	138,576	148,557	(9,981)
Supplies and materials	137,177	108,587	129,707	(21,120)
Property	54,000	-		
Total operations and				
maintenance	438,620	342,761	363,379	(20,618)
Student transportation				
Salaries	65,812	54,905	60,271	(5,366)
Employee benefits	22,196	19,795	21,052	(1,257)
Purchased services	27,678	34,323	26,823	7,500
Supplies and materials	19,300	12,802	16,335	(3,533)
Total student transportation	134,986	121,825	124,481	(2,656)

(continued)

## FRENCHMAN SCHOOL DISTRICT RE-3 General Fund Budgetary Comparison Schedule - Expenditures For the Year Ended June 30, 2021

	Budgeted	Amounts		Variance with Final Budget	
(continued)	Original	Original Final		Favorable (Unfavorable)	
Central support services Salaries Employee benefits Purchased services Supplies and materials Property	15,000 3,470 3,122 5,000 92,526	18,116 4,119 3,905 14,914	18,610 4,214 9,769 7,863	(494) (95) (5,864) 7,051	
Total central support services	119,118	41,054	40,456	598	
Total supporting services	1,219,719	1,109,168	1,101,904	7,264	
Reserve for contingency	1,407,102	1,489,170		1,489,170	
Total expenditures	\$ 4,258,897	\$ 4,345,434	\$ 2,819,179	\$ 1,526,255	

#### Budgetary Comparison Schedules - Nonmajor Governmental Funds

The District reports the following nonmajor governmental funds:

<u>Special Revenue Funds</u> – These funds account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

- <u>Food Service Fund</u> This fund is used to record financial transactions related to the District's food service operations.
- <u>Pupil Activity Fund</u> This fund is used to record transactions related to school-sponsored pupil organizations and activities.

<u>Debt Service Fund</u> – These funds account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

• Bond Redemption Fund – This fund is a debt service fund used to account for the revenues from a specific tax levy for the purpose of the repayment of debt principal, interest and other fiscal charges. This fund was closed during the year.

# FRENCHMAN SCHOOL DISTRICT RE-3 Nonmajor Governmental Funds Combining Balance Sheet June 30, 2021

	Food Service Fund		Pupil Activity Fund		Totals	
Assets Cash Grants receivable Other receivables Inventories	\$	14,835 23,631 180 1,487	\$	54,296	\$	69,131 23,631 180 1,487
Total assets	\$	40,133	\$	54,296	\$	94,429
Liabilities Accounts payable Accrued salaries and benefits Unearned revenues	\$	5,276 4,177 2,355			\$	5,276 4,177 2,355
Total liabilities  Fund balance Nonspendable inventories Restricted for food service Committed to pupil activities		11,808 1,487 26,838	\$	54,296		1,487 26,838 54,296
Total fund balance		28,325		54,296		82,621
Total liabilities and fund balance	\$	40,133	\$	54,296	\$	94,429

## FRENCHMAN SCHOOL DISTRICT RE-3 Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balance For the Year Ended June 30, 2021

	Food Service Fund		Pupil Activity Fund		Bond Redemption Fund		Totals	
Revenues								
Local sources	\$	19,226	\$	67,317	\$	468	\$	87,011
State sources		1,536						1,536
Federal sources		119,040						119,040
Total revenues		139,802		67,317		468		207,587
Expenditures								
Instructional				72,735				72,735
Supporting services		133,595						133,595
Debt service								
Principal retirement						40,000		40,000
Interest and fiscal charges						1,777		1,777
Total expenditures		133,595		72,735		41,777		248,107
Excess of revenues over								
(under) expenditures		6,207		(5,418)		(41,309)		(40,520)
Other financing sources								
Transfers in		10,000						10,000
Transfers out						(5,653)		(5,653)
Total other financing sources								
(uses)		10,000		<u>-</u>		(5,653)		4,347
Net change in fund balances		16,207		(5,418)		(46,962)		(36,173)
				, , ,		,		, ,
Fund balance at beginning of year		12,118		59,714		46,962		118,794
Fund balance at end of year	\$	28,325	\$	54,296	\$	-	\$	82,621

#### FRENCHMAN SCHOOL DISTRICT RE-3 Food Service Fund Budgetary Comparison Schedule For the Year Ended June 30, 2021

	Budgeted Amounts						Fina	ance with al Budget vorable
		Original Final			Actual		avorable)	
Revenues								
Local sources	\$	51,619	\$	16,053	\$	19,226	\$	3,173
State sources		656		1,535		1,536		1
Federal sources		55,067		109,389		119,040		9,651
Total revenues		107,342		126,977		139,802		12,825
Expenditures								
Salaries		44,942		48,239		50,436		(2,197)
Employee benefits		21,458		20,675		17,808		2,867
Purchased services		1,800				100		(100)
Supplies and materials		67,100		75,139		65,251		9,888
Appropriated reserves		9,350		10,042				10,042
Total expenditures		144,650		154,095		133,595		19,830
Excess of revenues over								
(under) expenditures		(37,308)		(27,118)		6,207		32,655
Other financing sources								
Transfers in		26,000		10,000		10,000		-
Net change in fund balance	\$	(11,308)	\$	(17,118)		16,207	\$	32,655
Fund balance at beginning of year						12,118		
Fund balance at end of year					\$	28,325		

## FRENCHMAN SCHOOL DISTRICT RE-3 Pupil Activity Fund Budgetary Comparison Schedule For the Year Ended June 30, 2021

	Budgeted Amounts Original Final		Actual		Variance with Final Budget Favorable (Unfavorable)		
Revenues Local sources	\$	114,000	\$ 114,000	\$	67,317	\$	(46,683)
Expenditures Instruction							
Purchased services Supplies and materials		80,000 100,000	80,000 100,000		57,566 15,169		22,434 84,831
Total expenditures		180,000	 180,000		72,735		107,265
Excess of revenues over (under) expenditures	\$	(66,000)	\$ (66,000)		(5,418)	\$	60,582
Fund balance at beginning of year				•	59,714		
Fund balance at end of year				\$	54,296		

#### FRENCHMAN SCHOOL DISTRICT RE-3 Bond Redemption Fund Budgetary Comparison Schedule For the Year Ended June 30, 2021

	Budgeted Amounts Original Final				Actual	Variance with Final Budget Favorable (Unfavorable)	
				Fillal	 Actual	(01113)	avorablej
Revenues Local sources Property taxes Delinquent taxes and interest Interest on investments	\$	500	\$	500	\$ 410 30 28	\$	(90) 30 28
Total revenues		500		500	468		(32)
Expenditures Debt service							
Principal		40,000		40,000	40,000		_
Interest and fiscal charges		2,620		2,620	1,777		843
Appropriated reserves		2,739		2,739	 		2,739
Total expenditures		45,359		45,359	 41,777		3,582
Excess of revenues over (under) expenditures		(44,859)		(44,859)	(41,309)		3,550
Other financing sources Transfers out					(5,653)		(5,653)
Net change in fund balance	\$	(44,859)	\$	(44,859)	(46,962)	\$	(2,103)
Fund balance at beginning of year					 46,962		
Fund balance at end of year					\$ -		

## Colorado Department of Education Supplementary Schedule

<u>Auditors' integrity report</u> – This fiscal-year report is required by the Colorado Department of Education to maintain statewide consistency in financial reporting. This report is also used to gather financial data that could affect future state funding.

This page intentionally left blank.

205 Main St. - P.O. Box 1886 - Sterling, CO 80751-7886 Phone 970-522-2218 - FAX 970-522-2220

#### Independent Auditors' Report on Auditors' Integrity Report

Board of Education Frenchman School District RE-3 Fleming, Colorado

We have audited the financial statements of the Frenchman School District RE-3 (the District) as of and for the year ended June 30, 2021, and our report thereon dated November 5, 2021, which expressed an unmodified opinion on those financial statements, appears on pages 1-2. Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The Auditors' Integrity Report is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Lauer, Szabo & Associates, P.C.

Sterling, Colorado November 5, 2021

# CO

#### Colorado Department of Education

Auditors Integrity Report

District: 1850 - Frenchman RE-3 Fiscal Year 2020-21 Colorado School District/BOCES

Revenues, Expenditures, & Fund Balance by Fund

Fund Type &Number	Beg Fund Balance & Prior Per Adj (6880*)	1000 - 5999 Total Revenues & Other Sources		6700-6799 & Prior Per Adj (6880*) Ending Fund Balance
Governmental	+			=
10 General Fund	1,672,042	2,984,047	2,710,453	1,945,636
18 Risk Mgmt Sub-Fund of General Fund	0	0	0	0
19 Colorado Preschool Program Fund	1,743	109,918	108,726	2,934
Sub-Total	1,673,785	3,093,965	2,819,179	1,948,570
11 Charter School Fund	0	0	0	0
20,26-29 Special Revenue Fund	0	0	0	0
06 Supplemental Cap Const, Tech, Main. Fund	0	0	0	0
07 Total Program Reserve Fund	0	0	0	0
21 Food Service Spec Revenue Fund	12,118	149,803	133,596	28,325
22 Govt Designated-Purpose Grants Fund	0	0	0	0
23 Pupil Activity Special Revenue Fund	59,714	67,317	72,736	54,296
24 Full Day Kindergarten Mill Levy Override	0	0	0	0
25 Transportation Fund	0	0	0	0
31 Bond Redemption Fund	46,962	-5,185	41,777	0
39 Certificate of Participation (COP) Debt Service Fund	0	0	0	0
41 Building Fund	0	0	0	0
42 Special Building Fund	0	0	0	0
43 Capital Reserve Capital Projects Fund	0	0	0	0
46 Supplemental Cap Const, Tech, Main Fund	0	0	0	0
Totals	1,792,579	3,305,900	3,067,287	2,031,191
Proprietary				
50 Other Enterprise Funds	0	0	0	O
64 (63) Risk-Related Activity Fund	0	on any production and artificial and describe the construction of		0
60,65-69 Other Internal Service Funds	0	0	0	0
Totals	0	0	0	0
Fiduci <b>ary</b>				
70 Other Trust and Agency Funds	0	O	0	on the second se
72 Private Purpose Trust Fund	0	0	0	0
73 Agency Fund	O	0	and the second control of the second control	er a virtue de la virtue de contrata de la virtue de la companya del la companya de la companya
74 Pupil Activity Agency Fund	0	O The state of the	0	ourses
79 GASB 34:Permanent Fund	0	0	0	0
85 Foundations	0	0	0	0
Totals	0	0	0	

FINAL

11/5/21 9:34 AM